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Betreft:	Memo over Active Ageing and Dutch Ageing Workforce Policies (ter voorbereiding op Europese Sociale Dialoog Comité; 02.12.2011)

### 1. 2012 European Year of Active Ageing

The year 2012 is the European Year for Active Ageing and Solidarity between Generations. Maintaining the vitality of older people, enhancing their involvement in society and removing barriers between generations should be the main aims of this European Year.

The objectives of the 2012 European Year are to:

- Raise awareness of the value of active ageing by highlighting the contribution that older people can make to society and to the economy by mobilising more their potential;
- Exchange ideas and good practice on how best to promote active ageing policies and;
- Offer a framework for action to enable member states and stakeholders to develop policies and specific activities to encourage active ageing and solidarity between generations.

Active Ageing is an important for social partners on national and European level. Due to the importance of the theme, the StAZ, the Dutch federation for professional associations in the health sector, assigned StAZ Europa bureau to write about the state of affairs in the Netherlands. Decided is to focus on the following themes:

- Pension system
- The arrangements made in the collective labour agreement for the hospital sector related to active ageing
- Good practices of active ageing in the Netherlands.

The StAZ memo will contribute to the European Social Dialogue Committee on 2 December where an Ageing health workforce is one of the themes that will be discussed.

## 2. State of affairs in the Netherlands concerning the topic of "Ageing Workforce"

### a. Pension system

First a short introduction will be given on the general Dutch pension system. Thereafter the specific Pension Fund for the hospital sector will be presented. Finally the main discussion point in the Netherlands related to pension and active ageing will be explained: the retirement age.

## a.1 Pension system in general

The pension system in the Netherlands consists of three pillars, which are tightly connected:

- 1. AOW: A state pension for all people residing in the Netherlands aged 15 to 65. To receive AOW, it is not necessary that people have been active on the labour market. It is a basic facility that should eliminate poverty among the elderly. AOW pension will be paid as from the month of someone's 65<sup>th</sup> birthday.
- 2. Dutch pension: consists of the rights that employees collect during their working lives. The premium is paid by employee and employer together. This labour-based pension comes on top of the AOW.
- 3. The third pillar is voluntary. Workers can individually compensate a pension within the third pillar. All extra income provisions are included in this pillar, such as annuities, life insurance and income from equity.

#### a.2 Special pension fund for care sector

For the care sector a separate pension fund exists in the Netherlands named 'Pensioenfonds Zorg & Welzijn' (Pension fund Care & Welfare). Agreements are made in the Collective Agreement for the hospital sector; all workers in hospitals are required to join the Pension fund Care & Welfare. Employees pay 50 percent of the premium; the employer pays the other 50 percent.

## a.3 Active ageing and pensions – retirement age

#### Situation in Europe

European pension systems are currently under pressure from demographic ageing as a result of increases in longevity and declining birth rates. Many Member States have already been reforming their pension systems recently or are discussing changes that meet the new demographic reality. The design of pension systems is largely the responsibility of Member States. The role of the EU, among others, is to facilitate and promote national reform, share best practice and set high level objectives and indicators, all through the Open Method of Coordination (peer learning method)

In 2010 a Green Paper on pensions has been published. The aim of this Green Paper is to seek the views of all stakeholders in the EU on whether, and how, the EU level pension framework should be adjusted to best support Member States in ensuring they achieve their agreed goal of adequate and sustainable pensions for EU citizens. The Commission makes no recommendations on setting retirement ages or increasing the

pensionable ages. The design of pension systems and retirement ages is a matter for national governments.

### Situation in the Netherlands

At the moment, Dutch citizen can retire at the age of 65. However, due to the ageing population there have been many discussions on reforming the pension system by increasing the retirement age. In the last two years there have been many discussions on reforming the pension system in the Netherlands. With an ageing population, the number of people aged 65+ increases with 2 million people in the Netherlands, whereas the number of people who are working decreases by 1 million. On June  $10^{\text{th}}$ , 2011 the Dutch government, unions and employer organisations reached a new agreement on pensions<sup>1</sup>. This means the following:

- The retirement age to receive AOW increases to 66 years in the year 2020. It is expected to further increase to 67 years in the year 2025
- It will be made easier for older workers to continue working after the retirement age.

Probably exceptions on the new retirement age will be made for so called "heavy jobs", professions where heavy physical work is done, such as pavers or nursing staff. Which professions are being defined as "heavy jobs" will be determined by a procedure in which social partners will be consulted.

### b. Collective Labour Agreement

In the Dutch hospital sector, a Collective Labour Agreement is binding for all employees. The Agreement is an outcome of negotiations between unions and employer organisations. Sustainable employability, life phase policy and more aspects of active ageing are stipulated in the Collective Agreement. The Collective Agreement has a term of 36 months and runs from 1<sup>st</sup> of March 2011 to 1<sup>st</sup> of March 2014.

## Life-phase policy and sustainable employability

The life-phase policy for the Hospital sector has been introduced in the Collective Labour Agreement of 2009-11. Before the life-phase policy, all sorts of 'cushioning measures' existed for employees aged 55 and older<sup>2</sup>. The old scheme was aimed towards reducing the number of irregular shifts of older employees and allowing shorter working weeks in order to provide more recovery time. However, the ageing of the workforce resulted in an increasing number of employees taking advantage of these measures. Also younger employees were forced to work more hours in general and more night hours. Therefore, social partners negotiated about implementing a new 'vitality policy' that is applicable to all employees. They agreed on the life-phase policy. This policy distributes the burden more evenly across employees of all ages

<sup>&</sup>lt;sup>1</sup> http://www.rijksoverheid.nl/onderwerpen/algemene-ouderdomswet-aow/verhoging-aow-leeftijd; http://www.rijksoverheid.nl/onderwerpen/algemene-ouderdomswet-aow/documenten-enpublicaties/persberichten/2009/12/23/aanvullende-maatregelen-verhoging-aow-leeftijd.html

<sup>&</sup>lt;sup>2</sup> Borsboom, M. '*Life-phase policy as part of the Collective Agreement for the Hospital Sector. Cushioning measures aboslished*', article published in the magazine 'Zeggenschap' (Power of Control), an independent magazine on labour relations.

whilst retaining the opportunity for employees to cut down on working hours later in life. The life-phase scheme works roughly as follows:

Each employee receives a personal budget of 35 hours per year. This can be allocated by the employee throughout the year or saved for a later date. It can be used during stressful period in life, it can be saved towards reducing the number of hours worked at a later stage in life or it can be used for an extra-long holiday. The hour budget is also transferable from one employer to another (that fall under the scope of the Collective Agreement for the Hospital Sector).

## New vitality package

As of January 1<sup>st</sup> 2013 the life-phase policy and savings-leave arrangement as discussed above, will be transferred into a vitality-pack. This was decided by the Dutch government. The goal of this new arrangement is to stimulate people to work in good health, vital and productive until pension age. According to the Dutch government, this ambition can only be realised when each employee in consultation with the employer works on these goals consistently from the start of their career<sup>3</sup>. The vitality-arrangement will support care tasks, support in training, support in setting up a business, and support in part-time pension. The arrangement however can not be used anymore to take an early retirement. Employees can participate in the vitality arrangement on a voluntarily basis.

The vitality-pack is developed along three lines: 1) continue working, 2) mobility and 3) career facilities.

- Continue working: The Dutch government wants to make it financially attractive to continue working at an older age, instead of going into retirement. Especially financial incentives will be developed for people with low income, since they benefit extra from the financial incentive.
- 2) Mobility: Labour mobility of elderly in the Netherlands is low. This is particularly problematic for unemployed people with social benefits who are jobseekers. Mobility bonuses will be introduced for employers who are hiring older workers aged 55 and older and also for older unemployed people with social benefits.
- 3) Career facilities: Career services are not always sufficiently focused on supporting sustainable employability. To improve this, several career services will be introduced and adapted within the vitality-pack. For example training is stimulated by deducing the threshold for tax deduction on educational expenses. Social partners are supported by the government to facilitate intersectoral training via a budget that can be introduced in Collective Labour Agreements.

<sup>&</sup>lt;sup>3</sup> Ministerie van Sociale Zaken en Werkgelegenheid (2011) 'Vitaliteitspakket', 4 juli 2011, Den Haag

# Articles of the Collective Agreement 2011 - 2014

In the following table several articles/sections of the Collective Agreement 2011 - 2012 for the Hospital Sector is presented. Articles are presented when they are relevant for active ageing.

Article / section	Page	Title	Content
	9	Sustainable employability	Parties recognize the importance of sustainable employability to keep employees healthy and vi- tal on a later age. In the previous Collective Agreement it was agreed that employees may be deployed for bac-services during overnight hours until retirement age. For this Agreement parties agree that from 58 years onwards, employees solely on a voluntary basis work in bac-services during the night. In the annual consultation with each employee aged 50+ there will be a focus on employability during night hours.
3.2.2	22	Annual consultation	In the annual consultation between employer and employee the following topics need to be dis- cussed: work and rest times, employability dur- ing night hours for employees aged 50+ and per- sonal life-phase budget.
3.2.8	23	Annual social report	Employer shall report annually to the annual so- cial report on the number of consultations. Also provide an outline how implementation is given to the agreements made between employer and employee (see previous point on annual consulta- tion)
3.2.18	25	Plan for train- ing, career advice, and facilitating	<ul> <li>Each year the employer agrees in consultation with the works council (ondernemingsraad) the plan for training and the appropriate required budget</li> <li>The employee has the right and duty to attend training activities. The requests of the employee to a training course is granted, provided it fits within the training plan. In the annual consultation, the training wishes of an employee is discussed.</li> <li>Every five year an employee has right to an individual career advice.</li> </ul>
3.3.2	26	Pension	<ul> <li>Employees are required to take part in the pension of the Pension Fund for the Care &amp; Welfare sector.</li> <li>Employees pay 50% of the premium, employers pay the other 50%</li> </ul>

Table 1: Articles of the Collective Agreement 2011 – 2014 Hospital Sector

8.1 - 8.4	43	Multi choice system for labour condi- tions Saving leave (spaarverlof)	Employees have the possibility to exchange time and money sources (such as overtime, holiday hours, holiday pay, gross salary, year-end bonus, , etc.) for other purposes such as supplementary pension, contribution for the union membership, etc. Employees have the possibility to save extra hours leave (on top of the statutory holiday
10.2	48	Working ir- regular hours	hours) Employees 57+ are not obliged to work night shifts unless they raise no objection themselves
11.2	50	Working times and employees who are ex- empted	Employees of 58+ are not obliged between 00.00 - 06.00 to have on-call shift, unless they raise no objection themselves.
13.2	59	Personal life phase budget	In this article the personal life phase budget is explained. Each year an employee receives a cer- tain number of hours of additional annual leave. Employees can save these hours and use them when they find it necessary in their life phase. They can decide for to work less. In this way employees can shape their careers to their own wishes and needs.
13.3.3	61	Life phase arrangement	Through the life phase arrangement employees can save parts of their gross salary for a period of unpaid leave. For example for a sabbatical or for early retirement.
15.4	67	Redundancy plan	The purpose of the redundancy plan is to reduce disadvantageous social consequences for em- ployees when an reconstruction is necessary. In the plan several arrangements for employees are defined in the plan, such as replacing employees to a new position and improve their chances on the labour market.
Annex A	71	Social policy charter	Parties that agreed on the Collective Labour Agreement find it important that a sound social plan is used. This plan includes among others: career development, control of work pressure, retraining and extra training, personnel planning based on size and staffing, etc.

## c. Good practices

In this part examples of good practices are presented of projects/policy/research to stimulate sustainable employability, life-phase policy, and vitality. The tendency in the Netherlands is to develop projects applicable to employees of all ages and not only to develop projects for employees in the age of 50 and older. The focus on sustainable employability starts the moment a new employee begins working. Therefore, in the overview presented below, projects for employees aged 50 and older are presented as well as other examples.

	les of good practices in the hospital s		
Name of the Description		Information on the project	
project /			
hospital			
'Career	An instrument in the form of a	www.StAZ.nl	
mirror'	questionnaire will be developed	Project runs from October 2011 – Oc-	
(Loopbaan-	for the hospitals. It is an instru-	tober 2012.	
spiegel)	ment for employer and employee		
	how to discuss employability, vi-		
	tality and work capacity and how		
	to improve sustainable employa-		
	bility in the organisation.		
Work-life	A training is developed by StAZ	All training material is free and avail-	
balance	and Twente Hospital (Ziekenhuiz-	able via the StAZ website through the	
	engroep Twente) The training is	following link:	
	intended for employees with	http://www.staz.nl/duurzame_inzetbaa	
	stress-related complaints. The	rheid/balans_werk_prive.shtml	
	training focuses on		
	doing, experiencing and practic-	On November 9 a Symposium about	
	ing skills to tackle sources that	the training has been organised by	
	provide stress.	StAZ.	
Strengthening	Sustainable employability, a good	Seven instruments have been devel-	
labour relati-	balance between work-life and	oped and can be found via the follow-	
ons	bonding employees are important	ing link:	
	themes for social partners. Unions	http://www.staz.nl/versterken_arbeids	
	and NVZ Hospitals Association	verhouding-	
	take their responsibility to support	en/ontwikkelde_instrumenten.shtml	
	the sector with initiatives. Practi-		
	cal instruments have been devel-		
	oped to improve labour relations		
	in hospitals.		
Care4Age	An instrument is designed by	Information about the instrument	
	StAZ to raise awareness on the	'Care4Age' and the instrument self:	
	influence of age on the organisa-	http://www.staz.nl/duurzame_inzetbaa	
	tion. Life-phase policy is an im-	rheid/care4age.shtml	
	portant theme in the Hospital Sec-		
	tor. The goal of the instrument,		
	Care4Age, is to raise awareness		
	and start the debate on life-phase		
	policy in the hospital.		

Table 2: Examples of good practices in the hospital sector

Dolonoo ho	A short source is developed	Information about the courses
Balance be-	A short course is developed	Information about the course:
tween child	'Child in Sight' for employees	http://www.staz.nl/duurzame_inzetbaa
care and work	with children and for employers.	rheid/kind_in_zicht.shtml
	Benefits for the employer are to	
	be aware of the dilemma's work-	
	ing parents deal with, insight in	
	the wishes of working parents re-	
	lated to work, advice on how the	
	employer can support the combi-	
	nation care-labour.	
	Benefits for the working parents	
	are being aware of ones wishes	
	regarding work-care balance, fit	
	the work-care division in your ca-	
	reer path and knowing relevant	
	labour conditions in the hospital	
	sector to make use of as a working	
	parent.	
Night shifts	In 2011 a pilot research is carried	Results will become available on the
	out about improving labour condi-	StAZ website: <u>www.StAZ.nl</u>
	tions during night shifts (interven-	
	tion with light therapy, nutrition	
	en optimising work schedules)	
Hospital	Hospital Waterland focuses in	Information about the hospital policy:
Waterland	their policy on four areas of vitali-	http://www.duurzaaminjewerk.nl/foru
	ty and work:	m/algemeen/waterlandziekenhuis-en-
	1) Lifestyle - safety and health	duurzame-
	2) Empathy – morals and life-	inzetbaar-
	phase policy	heid/425_waterlandziekenhuis-en-
	3) Ability to learn – professionally	duurzame-inzetbaarheid.html
	and in leadership	
	4) Meaning - in what respect does	
	working for the hospital contrib-	
	utes in personal life goals	
Hospital	Foreseeing a labour shortage in	Information on the approach can be
Waterland	the hospital sector, Hospital Wa-	found in the following PDF:
	terland is experimenting with dif-	http://www.awvn.nl/pub/nieuwedimen
	ferent sorts of benefits for em-	sies/nieuwedimensie-WERKGEVEN-
	ployees with a strong focus on	2010-EXTRA-24-25-26-
	vitality and sustainable employa-	WATERLAND.pdf
	bility. For example to be flexible	
	in working hours, introducing half	
	year 'vitality-meetings' between	
	employer en employee, or intro-	
	ducing powernaps for employees	
	working in night hours.	
Hospital El-	Hospital Elkerliek also focuses on	The following PDF provides infor-
kerliek	sustainable employability in their	mation on how Elkerliek implements
Reliter	hospital policy. They focus on	sustainable employability in their hos-
	stimulating a healthy lifestyle,	pital:
	summaning a meaning mestyle,	Prui.

<b></b>	·	1. (1 //
	implementing a learn-	http://www.blikopwerk.nl/wai/Work-
	management system, stimulating	Ability-Index/Kennis-delen/Kennis-
	excellent leadership and develop-	delen-Publicaties/Publicaties-over-de-
	ing risk profiles for physical and	WAI/Integraal-werken-aan-duurzame-
	mental overload at work.	inzetbaarheid-(ZM-Magazine,-
		oktober-2010).pdf
Alysis	Alysis Caregroup is active on rais-	Information about the approach:
Caregroup	ing awareness on sustainable em-	http://www.leeftijdophetwerk.nl/prakti
	ployability in hospitals. They de-	jkvoorbeel-
	veloped a quick scan to scan rele-	den/projectenoverzicht/project/137/erv
	vant HR-instruments. They pro-	aren-vitaal-en-inzetbaar-op-weg-naar-
	vide awarenessworkshops for	levensfasebewust-personeelsbeleid/
	managers and offer knowledge on	
	active ageing themes such as life-	
	phase policy, personnel policy.	
Hospital Al-	Hospital Albert Schweitzer is ac-	Information on the policy approach:
bert Schweit-	tive on developing a new HR-	http://www.leeftijdophetwerk.nl/prakti
zer	policy to keep employees vital,	jkvoor-
	healthy, motivated en employable.	beelden/projectenoverzicht/project/13
	The policy focuses on sustainable	9/de-vergrijzing-gaat-door/
	employability, improve the out-	
	flow, increase the inflow and	
	stimulate older employee in a	
	mentor role.	
Hospital 't	Hospital 't Lange Land is chang-	Information on the policy approach:
Lange Land	ing their life-phase policy from	http://www.leeftijdophetwerk.nl/prakti
0	reactive to preventive. They em-	jkvoorbeel-
	phasis on improving the relation-	den/projectenoverzicht/project/239/va
	ship between younger and older	n-reactief-naar-proactief/
	employees.	
AMC, Am-	The AMC developed an instru-	Information on the instrument and ap-
sterdam	ment to measure the work load, a	proach:
	training on generation manage-	http://www.leeftijdophetwerk.nl/prakti
(AMC is a	ment and a brochure on life-phase	jkvoorbeel-
Academic	aware leadership. Goal of these	den/projectenoverzicht/project/395/lee
Medical Cen-	initiatives is to motivate and in-	ftijdsbewust-personeelsbeleid-vv-
tre connected	volve employees in all phases of	divisie-neurozintuigspecialismenamc/
to a universi-	their working live, especially old-	
ty)	er workers. Also focus on creating	
	a working environment that facili-	
	tates this goal.	
Epileptic cen-	In 2011, the centre had several	Information on the centre:
tre Kempen-	meetings on sustainable employa-	http://www.kempenhaeghe.nl/
haeghe	bility. It is proposed to the man-	
naczne	agement to start four project on	
	sustainable employability and	
	mobility: 1) Lifelong learning, 2)	
	Healthy living, 3) Healthy work-	
	ing, 4)Work-life balance. Policy	
	will be developed on all 4 topics.	

	It will also be discussed in meet- ings between employer and em- ployee.	
Hospital St. Antonius	The hospital strives for an integral approach on the topic sustainable employability and vitality. Exam- ples are: - HeartMath stress reduction train- ing - Life-phase policy - A work-capacity monitor is de- veloped to measure the work- capacity per employee and risks for dropout.	Information about the hospital: http://www.antoniusziekenhuis.nl/ Information about the example: http://www.staz.nl/duurzame_inzetbaa rheid/praktijkvoorbeelden hr beleid/b edrijf_naar_je_hart.shtml